

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY BELGRADE

UNCLAS STATE 213476

FOLLOWING SENT SECSTATE WASHDC INFO GENEVA NATO LAGOS HONG KONG
JAKARTA LISBON PARIS TOKYO BRASILIA LONDON MOSCOW NEW DELHI
NICOSIA OSLO OTTAWA ROME STOCKHOLM VIENNA IAEA VIENNA FROM
USUN NEW YORK 26 OCT 73:

QUOTE UNCLAS USUN 4229

E.O. 11652: N/A

TAGS: OGEN

SUBJ: USUN UNCLASSIFIED SUMMARY NO. 028

SECURITY COUNCIL -- MIDDLE EAST

REVISED NON-ALIGNED RES (SC RES 340) DEMANDING IMMEDIATE CEASE-
FIRE, AND AMONG OTHER THINGS REQUESTING SYG INCREASE NUMBER
OF OBSERVERS ON BOTH SIDES AND IMMEDIATELY SET UP UN EMERGENCY
FORCE, WAS ADOPTED 14-0-0 WITH CHINA NOT PARTICIPATING, BY SC
OCT 25 AFTER WORDS IN OP PARA 3 "EXCEPT PERM MEMBERS OF SC"
WERE MAINTAINED 13-0-1(FRANCE) WITH CHINA NOT PARTICIPATING.
THERE WAS NO OBJECTION TO SYG'S PROPOSAL THAT AS URGENT
INTERIM MEASURE THREE CONTINGENTS (AUSTRIAN, FINNISH, SWEDISH)
SERVING WITH UNFICYP PROCEED AT ONCE TO EGYPT, THAT TSO COS
SIILASVUO BE APPOINTED INTERIM COMMANDER OF EMERGENCY FORCE,
AND THAT HE SET UP PROVISIONAL HEADQUARTERS STAFF OF PERSONNEL
FROM UNTSO. IN ADJOURNING MEETING, SC PRES SAID COUNCIL WOULD
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"REMAIN READY ON IMMEDIATE CALL AS OCCASION DEMANDS."

AT OUTSET, ODERO-JOWI (KENYA) REPORTED SPONSORS ACCEPTED CERTAIN AMENDMENTS INCLUDING CHANGING "WITHDRAW" TO "RETURN" IN OP PARA 1 TO POSITIONS OCCUPIED OCT 22, AND NEW OP PARA 3 SPECIFYING THAT PROPOSED UN EMERGENCY FORCE SHOULD BE "COMPOSED OF PERSONNEL DRAWN FROM STATES MEMBERS OF UN EXCEPT PERM MEMBERS OF SC."

HUANG HUA (CHINA) REITERATED TWO SO-CALLED CEASEFIRE RESES "CONCOCTED" BY TWO SUPERPOWERS COULD SOLVE NO PROBLEMS AND FACTS SHOWING THIS TO BE RIGHT. NOTING MALIK OCT 23 DECLARED HE HAD BEEN INSTRUCTED TO ISSUE "SOLEMN WARNING" TO ISRAEL, HUANG SAID IT WAS APPARENT NOW "THIS WAS OBNOXIOUSLY UGLY PERFORMANCE." HE RECOGNIZED GOOD DESIRES OF COSPONSORS OF NEW DRAFT BUT POINTED OUT UN EMERGENCY FORCE WOULD "LEAVE INFINITE EVIL CONSEQUENCES IN ITS WAKE, TURNING SOVEREIGN ARAB STATES IN ME INTO AREA OF DIRECT INTERNATIONAL CONTROL." NOTING SOV REP SAID DISPATCHING SOVIET TROOPS TO AREA WOULD BE ENTIRELY CORRECT, JUST AND IN ACCORD WITH UN CHARTER, HUANG ASKED WHY THOSE TROOPS WERE NOT SENT NOW. WAS IT NOT MERELY BECAUSE SOVIET UNION IS AFRAID OF OPPOSITION OF OTHER SUPERPOWER? PROPOSED EMERGENCY FORCE WAS ATTEMPT TO OCCUPY ARAB TERRITORIES -- WAS NOT SOUTH KOREA LIVING EXAMPLE? CHINA ALWAYS OPPOSED DISPATCHING SO-CALLED "PEACEKEEPING FORCES." SUCH PRACTICE COULD ONLY PAVE WAY FOR FURTHER INTER-

NATIONAL INTERVENTION AND CONTROL WITH SUPERPOWERS AS "BEHIND-SCENES BOSS" AND EVIL CONSEQUENCES OF SUCH PRACTICE WERE BOUND TO BE SEEN GRADUALLY BY HUNDREDS OF MILLIONS OF ARABS. IT WAS ONLY OUT OF CONSIDERATION FOR REPEATED REQUESTS BY VICTIMS OF AGGRESSION THAT CHINA NOT IN POSITION TO VETO RES, HUANG EXPLAINED.

TEKOA (ISRAEL) TOLD SC GO'S POLICY WAS "CEASEFIRE, NEGOTIATIONS, PEACE." BAROODY (SAUDI ARABIA) ASKED WHO WOULD "FOOT BILL," FROM WHAT COUNTRIES SHOULD FORCES BE SELECTED, AND WHO WOULD STOP ZIONISTS FROM ESTABLISHING NEW SETTLEMENTS ON EGYPTIAN SOIL.

SCALI SUPPORTED DRAFT RES AS AMENDED, APPROVED ESTABLISHMENT OF NEW UN EMERGENCY FORCE TO BE COMPOSED OF PERSONNEL FROM MEMBER

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STATES EXCEPT THOSE OF PERM SC MEMBERS, AND SAID US WOULD BE HELPFUL IN FACILITATING TRANSPORTATION OF THOSE FORCES.

MALIK (USSR) RECALLED HE HAD ASKED FOR DECISIVE MEASURES, INCLUDING CHAP. VII SANCTIONS, AND APPEAL TO ALL UN MEMBERS TO BREAK DIPLOMATIC AND OTHER RELATIONS WITH AGGRESSOR, ISRAEL. NON-ALIGNED DRAFT WAS "AIMED IN RIGHT DIRECTION" AND CONTAINED "OBLIQUE CONDEMNATION OF AGGRESSOR" AND ENVISAGED EFFECTIVE

MEASURES. IN CIRCUMSTANCES, AND AT REQUEST OF COSPONSORS, SOVIET UNION DECIDED NOT TO OBJECT TO PROVISION PERSONNEL BE DRAWN FROM STATES OTHER THAN PERM SC MEMBERS, AND WOULD VOTE FOR REVISED DRAFT WITH RESERVATION ON THAT POINT. HE AGAIN CALLED FOR STRICT OBSERVANCE OF PRINCIPLE OF EQUITABLE GEOGRAPHICAL DISTRIBUTION IN COMPOSITION OF FORCE, SAID ORGANIZATION AND FUNCTIONING OF FORCE MUST BE IN STRICT ACCORD WITH CHARTER, UNDER DIRECT SC AUTHORITY. HE COMMENTED ON LATEST "ANTI-SOV DIATRIBES" BY CHINESE REP AND ASSERTED CHINESE NON-PARTICIPATION IN VOTE SHOWED IT DID NOT SUPPORT PROPOSALS AIMED AT PEACE IN ME.

CISSE (GUINEA) NOTED HASTE IN ADOPTING TWO EARLIER RESES LEFT FEW GAPS AND DOUBTS ABOUT IMPLEMENTATION. SHE HOPED SC, PARTICULARLY PERM MEMBERS, WOULD ENSURE IMPLEMENTATION OF NEW DRAFT AND THAT FINANCIAL CONSIDERATIONS WOULD NOT HAMPER SYG IN CARRYING OUT TASK. SANI (INDONESIA) HAD ASSUMED AUTHORITY OF TWO COSPONSORS OF EARLIER DRAFTS WOULD ENSURE ENFORCEMENT, BUT THAT PROVED NOT TO BE CASE. HE APPRECIATED SUPERPOWER INITIATIVE,

BUT SAID ENFORCEMENT WAS NOW RESPONSIBILITY OF ENTIRE COUNCIL. HE LOOKED ESPECIALLY TO TWO SUPERPOWERS FOR FUNDS TO CARRY OUT TASK.

MAITLAND (UK) EXPRESSED VIEW SPECIFIC EXCLUSION OF FORCES OF PERM SC MEMBERS FROM EMERGENCY FORCE WAS WITHOUT PREJUDICE TO COMPOSITION OF PEACEKEEPING FORCE NEEDED TO GUARANTEE FINAL POSSIBLE AGREEMENT IN ACCORDANCE WITH RES 242. HE INTERPRETED "UNDER ITS AUTHORITY" AS REFERRING TO ULTIMATE SC RESPONSIBILITY FOR POLICY AND NOT AS ASSIGNING TO SC DAY-TO-DAY OPERATIONAL CONTROL OF FORCE, WHICH WOULD BE CLEARLY IMPRACTICABLE ARRANGEMENT. IT WAS ESSENTIAL IMMEDIATE START BE MADE ON IMPLEMENTING RES 242, HE STATED.

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BOYD (PANAMA) SAID NEWS OF US STRATEGIC FORCE BEING PUT ON ALERT WAS "ALARMING", AS WAS "DISTURBING" NEWS OF SOV MILITARY MOVES; HOWEVER, KISSINGER'S STATEMENT OCT 25 HAD BEEN REASSURING. IF US AND USSR DIVERTED SOME OF FUNDS SPENT ON MILITARY PURPOSES TO USE BY UN PEACE FORCES, THERE WOULD BE IMPROVEMENT, HE COMMENTED. PANAMA WAS PREPARED CONTRIBUTE CONTINGENT OF ABOUT 200 TO UN EMERGENCY FORCE, HE TOLD SC. JANKOWITSCH (AUSTRIA) HOPED ACTION PROPOSED COULD LEAD TO NEW POLITICAL CLIMATE FOR PEACE IN ME.

MALIK SAID HE COULD NOT AGREE TO SUGGESTION TWO SUPERPOWERS FOOT BILL FOR EMERGENCY FORCE, DECLARING COST SHOULD BE BORNE "BY AGGRESSOR AND NOT BY UN." SANI POINTED OUT HIS DEL LOOKED ESPECIALLY TO TWO SUPERPOWERS TO ENSURE SUFFICIENT FUNDS FOR FORCE, BUT HE HAD NOT SAID THEY SHOULD FOOT BILL. PEREZ DE

CUELLAR (PERU) THOUGHT CONTINGENTS SHOULD PREFERABLY COME FROM COUNTRIES NOT ALIGNED WITH MILITARY BLOCS. DE GURINGAUD (FRANCE) SAID PROVISION EXCLUDING PERM SC MEMBERS COULD WEAKEN EFFECT OF RES, AND HE ASKED FOR SEPARATE VOTE ON THAT PROVISION. BAROODY ASKED IF ALL POWERS PREPARED CONTRIBUTE TO FUND FOR FORCE AND IF SYG COULD GIVE ESTIMATE OF COSTS.

UNDIGEST

FOLLOWING VOTES, SYG REPORTED ON STEPS TAKEN THUS FAR. COUNCIL THEN RECESSED AT 3:15 AND RESUMED AT 5:10. NEW DOCUMENTS WERE CIRCULATED: EGYPTIAN LETTER (S/11048) STATING ISRAELI FORCES OPENED FIRE ON GREEK TANKER SOUTH OF SUEZ; ROMANIAN LETTER (S/11045) CONTAINING TEXT OF ROMANIAN GOVT DECLARATION; TEXTS OF SYG'S LETTER (S/11047) TO ISRAEL REGARDING ARRANGEMENTS FOR OBSERVATION OF ISRAEL-SY
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